

Message Text

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ACTION ACDA-10

INFO OCT-01 EUR-12 AEC-05 CIAE-00 H-01 INR-05 IO-10 L-02

NSAE-00 OIC-02 OMB-01 PA-01 PM-03 PRS-01 SAJ-01

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USNMR SHAPE

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S E C R E T USNATO 6371

E.O. 11652: GDS

TAGS: PARM, NATO

SUBJECT: MBFR: SPC DISCUSSION, NOVEMBER 15, ON VERIFICATION

REF: A. STATE 247444

B. STATE 202157

C. USNATO 6280

1. SPC ON NOVEMBER 15 CONSIDERED U.S. PROPOSAL ON VERIFICATION (REF A
).

2. BELGIAN REP (WILLOT) SAID BELGIUM SUPPORTED THE US PROPOSAL. HE
DID NOT BELIEVE THE US PROPOSAL WENT VERY FAR BEYOND WHAT ALLIES
HAD ALREADY SAID TO OTHER SIDE IN DIFFERENT TERMS. CANADIAN REP
(BARTLEMAN) SAID CANADA STRONGLY SUPPORTED US PROPOSAL.

3. FRG REP (HOYNCK) SAID FRG WELCOMED THE US PROPOSAL. FRG HAD ONLY
ONE PROBLEM WITH IT, I.E., THE FIRST POINT (NOTE: THE FIRST NUM-
SECRET

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BERED POINT IN PARA 5 REF A). HE SAID HE WAS REFERRING SPECIFICALLY
TO THE IDEA THAT OBSERVERS WOULD MONITOR "ADHERENCE TO POST-
REDUCTION FORCE LEVELS." FRG CONSIDERS IT UNNECESSARY AND PRE-
MATURE TO MAKE SUCH A SWEEPING STATEMENT ON WORK OF OBSERVERS.

FRG WOULD ONLY WANT THAT POINT TO REFER TO OBSERVERS' VERIFICATION OF REDUCTIONS. THE STATEMENT SHOULD ONLY CONCERN REDUCTIONS OF US AND SOVIET TROOPS, WHICH ARE RELATIVELY EASY TO VERIFY. FRG WISHED TO PROPOSE SUBSTITUTION OF THE PHRASE IN QUESTION WITH THE FOLLOWING PHRASE: "NON-REINTRODUCTION OF THE WITHDRAWN FORCES INTO THE AREA."

4. US REP (MOORE) STRESSED (AS WE HAD PRIVATELY WITH FRG REP) THAT US DID NOT CONSIDER THIS A SWEEPING PROPOSAL, AND IN FACT HAD SOUGHT TO COME UP WITH LANGUAGE WHICH WOULD NOT PREJUDICE ANYONE'S POSITION. HE NOTED THAT REGARDLESS OF WHETHER THE ALLIES EVENTUALLY DECIDED ON MOBILE TEAMS, OR ON FIXED POST MONITORING, THE OBSERVERS IN EITHER CASE WOULD HAVE SOME ROLE IN MONITORING "ADHERENCE TO POST REDUCTION FORCE LEVELS." THE US STUDY RECENTLY INTRODUCED INTO THE MBFR WORKING GROUP DID NOT SAY THAT FIXED POST MONITORING WAS WITHOUT VALUE FOR MONITORING ADHERENCE TO POST REDUCTION FORCE LEVELS, BUT RATHER THAT MOBILE TEAMS WOULD BE MORE EFFECTIVE AND MORE ECONOMICAL (PARAS 2 AND 35, REF B).

5. BELGIAN REP SAID HE AGREED FULLY WITH US REP'S COMMENT. HE ALSO POINTED OUT THAT AHG IN PREVIOUS PLENARIES HAD SPOKEN OF ADHERENCE TO POST REDUCTION FORCE LEVELS, AND ALLIES COULD NOT DROP THIS FROM THE PLENARY WITHOUT GIVING A BAD SIGN. MILITARY COMMITTEE REP (GROUP CAPTAIN SMITH) SAID THE GERMAN PROPOSAL WOULD PREJUDICE THE GUIDANCE IN FAVOR OF STATIC POST MONITORING. THE NETHERLANDS REP (SIZOO) SAID HIS AUTHORITIES WERE HAPPY WITH US LANGUAGE, AND HE HAD STRONG DOUBTS ABOUT FRB AMENDMENT. NETHERLANDS AUTHORITIES WONDERED IF REFERENCE TO "OBSERVERS" IN POINT 3 (OF PARA 5 REF A) WAS NOT TOO GENERAL. HE SUGGESTED INSERTING "NEGOTIATED" BEFORE THE WORD "OBSERVERS" UK REP (BAILES) SAID UK COULD ACCEPT THE ORIGINAL US LANGUAGE. HOWEVER, THE DETAILS OF THE GUIDANCE WERE OF MORE INTEREST TO THE FRG AND THE US, AND SO THE UK WOULD NOT PLAY A PROMINENT PART IN THE DISCUSSION.

6. ACTION REQUESTED. NEXT SPC DISCUSSION OF THIS ISSUE IS THURSDAY, NOVEMBER 21. MISSION REQUESTS GUIDANCE ON WHETHER SECRET

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INTERNATIONAL STAFF DRAFT TEXT, BASED ON PARAS 5 AND 6, REF A, AND REPRODUCED BELOW, IS ADEQUATE FROM US VIEWPOINT. MISSION WOULD ALSO APPRECIATE CONFIRMATION THAT WE CAN ACCEPT DUTCH PROPOSAL TO INSERT "NEGOTIATED" IN THIRD SUB-PARA.

7. BEGIN TEXT.

VERIFICATION AND INSPECTION IN MBFR: GUIDANCE TO AD HOC GROUP FOR 5TH DECEMBER PLENARY STATEMENT

DURING THE 5TH DECEMBER PLENARY, ALLIED NEGOTIATORS SHOULD NOT ONLY REITERATE VERIFICATION POINTS PREVIOUSLY MADE, BUT SHOULD ALSO BEGIN TO DEVELOP THE FRAMEWORK FOR A PROPOSAL,

BY:

(1) STATING THE CONCEPT THAT THE OBSERVERS WOULD BE REQUIRED TO MONITOR BOTH THE WITHDRAWAL OF FORCE ELEMENTS AS SPECIFIED IN THE REDUCTIONS AGREEMENT, AND THE BEGIN BRACKET, ADHERENCE TO POST-REDUCTION FORCE LEVELS, ALSO AS SPECIFIED IN THE REDUCTIONS AGREEMENT END BRACKET OR BEGIN BRACKET NON-REINTRODUCTION OF THE WITHDRAWN FORCES INTO THE AREA END BRACKET;

(2) POINTING OUT THAT THE WESTERN CONCEPT OF INSPECTION BY OBSERVERS MEANS THE PHYSICAL PRESENCE OF A NUMBER OF OBSERVERS FROM ONE SIDE IN THE TERRITORY OF THE OTHER SIDE, THE FINAL MODALITIES AND EXTENT OF WHICH WOULD BE NEGOTIATED IN LIGHT OF THE NEGOTIATED REDUCTIONS AGREEMENT;

(3) EMPHASISING THE CONCEPT OF NON-INTERFERENCE WITH THE OTHER SIDES' ATTEMPTS TO VERIFY COMPLIANCE WITH AGREEMENTS, WHETHER THROUGH PURELY NATIONAL TECHNICAL MEANS OR THROUGH BEGIN BRACKET NEGOTIATED END BRACKET OBSERVERS.

(FOR INTERNAL INFORMATION OF AD HOC GROUP ONLY: WHILE SHARPENING THE FRAMEWORK INTO WHICH VERIFICATION MEASURES WOULD ULTIMATELY BE PUT, AND EMPHASISING THE CONCEPT OF VERIFICATION BY OBSERVERS, THE NEW STATEMENT WOULD NOT PREJUDGE THE FINAL SECRET

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FORM OR THE SPECIFICS OF THE DETAILED VERIFICATION MEASURES WHICH THE ALLIES WILL WISH TO PURSUE WHEN AN ACTUAL REDUCTION PACKAGE TAKES FORM.)

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